

## **AUDIT & GOVERNANCE COMMITTEE - Decision Summary**

**Meeting:** 18<sup>th</sup> December 2017

http://cambridgeshirepeterborough-ca.gov.uk/assets/Audit-and-Governance-Committee/Audit-Governance-Agenda-181217.pdf

Chair: John Pye (Chair and Independent Person)

Summary of decisions taken at this meeting

Item	Topic	Decision [None of the decisions below are key decisions]
1.	Apologies And Declarations Of Interests	The Chairman welcomed the Mayor of the Combined Authority.  Apologies were received from Cllr Fraser and Cllr Chapman.  The Chairman advised the committee that the CA is in the process of recruiting a permanent s.151 officer. Adverts have been approved and the necessary processes put in place. The recruitment would begin in the new year. Several interviews had been conducted for an interim s.151 officer
		but to date, no suitable candidate had been identified. The Chief Executive and Monitoring Officer meet regularly with two experienced finance officers to monitor the financial position and the Audit and Governance Committee will provide the oversight for that position.
2.	Minutes of the meeting held on 21 <sup>st</sup> September 2017	The minutes of the meeting held on the 21 <sup>st</sup> September were agreed as a correct record.

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3.	Combined Authority Board Update	The Chairman welcomed the Mayor and invited him to provide the committee with an overview of the Combined Authroity activities for the last six months.
		The Mayor highlighted the following points:-
		•The Combined Authority was an opportunity to do things differently; it was important to recognize that the Combined Authority was a delivery body not another local authority.
		•The Combined Authority would be a lean organisation which would have a staff of less than 20 people.
		•There had been some unexpected issues that the Combined Authority had had to deal with such as the situation with the Greater Cambridgeshire Greater Peterborough Enterprise Partnerships; this had been dealt with transparently and would hopefully result in a better system and provide an opportunity for integration that would solve staffing problems and remove the duplication of services that existed within the area.
		•The Combined Authority was a fast moving organisation; reports that were brought forward under the 100 day plan were already coming to fruition, reports such as the Mass Rapid Transport and the A10 study.
		•The Mayor outlined how he had been involved in talks with investors and central government who were keen to be involved with the authority.
		•The Combined Authority was unique and did not fall naturally into the defined tag of a metro mayor system. The Cambridgeshire and Peterborough area had a strong economy which needed to be harnessed.
		•There was a real opportunity to bring in significant investments from the private sector.
		•The Mayor felt that having a core staff and high levels of consultants was the way forward for the Combined Authority.
		•The post of the Section 151 officer needed someone with a deep understanding of the

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		Combined Authority.
		•The Mayor gave his commitment that the Combined Authority would ensure it was transparent in all its activities.
		The Chairman thanked the Mayor for attending to provide an update and asked him to return at a future date to keep the committee updated.
4	Internal Audit Update	The Committee received the report from the Chief Internal Auditor which outlined the ongoing review of the governance arrangements within the Combined Authority.
		Cllr Harrison asked whether the Code of Conduct could be reviewed as it seemed too lightweight in comparison to the Code of Conduct of other local authorities and was advised that the Monitoring Officer favoured a less complex code but that the Code of Conduct could be included within the review and would discuss this with the Chief Internal Auditor.
		The Chief Internal Auditor would bring a report back to the Audit and Governance Committee with a further update on the review in March.
		The Chairman raised the issue of the Overview and Scrutiny Committee requesting a review of the consultants used by the Combined Authority. Members of the committee requested this be extended to include a broad range of procurement activities.
		The Chairman advised that it was important that the remits of the Overview and Scrutiny Committee and the Audit and Governance Committee were clear to avoid duplication of work and that he would be meeting with the Overview and Scrutiny CommitteeChairman in the New Year.
5	External Audit 2016-17 Annual Audit Letter	The Committee received the report which asked the committee to note the Annual Audit Letter, as prepared by Ernst and Young following the completion of their 2016/17 audit.
		The Committee noted the report.

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6	Audit Plan 2017/18	The Committee received the report which asked for the approval of the 2017/18 Audit Plan as prepared by Ernst & Young LLP and to approve a proposed change to the Audit and Governance Committee meeting dates and work programme to accommodate the changed statutory deadline for approval of the Statement of Accounts.
		The external auditors outlined the three main risks in the report; the first two risks were common risks for all organisations and the third risk was the change of deadlines which the committee needed to be aware of.
		There would be a workshop in May which would provide the committee an opportunity to review the draft statement of accounts.
		A question was asked around the Planning Materiality and the committee were advised that this was a common approach taken by external auditors to make judgements. As the materiality had been set at the top range this meant the auditors felt there was currently low risk.
		As a result of the external deadlines being moved there would be more estimated figures used which did create more risk, however this should be mitigated by the committee having early sight of the accounts. If there was anything significant that could have an effect on the estimates this would be discussed with the committee.
		Risks around the Mayor operating without appropriate arrangements in place or the absence of the Section 151 Officer would be reflected in the risk audit carried out by the external auditor.
		Currently the external auditors had good engagement with the finance officers and were satisfied with the interim arrangements.
		The Chairman requested that he be consulted if the external auditors did develop any concerns.
		The Committee received and considered the External Audit Plan for 2017/18.
		The Committee noted the planned audit fees for the year and noted the changes in statutory deadlines for the preparation of draft accounts and publishing of audited accounts.
		The Committee approved the proposal to hold an informal workshop in mid-May to discuss and

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		comment on the draft accounts 2017/18.
7	Members Code of Conduct: Procedure for Hearings by the Audit Committee	The Committee received the report which outlined a process for dealing with complaints about the Mayor, members of the combined authority, or members of combined authority committees.
		The Legal Counsel and Monitoring officer advised that most complaints dealt with were resolved with at the early stage following informal discussions with the member and the complainant.
		An annual report would be brought to the committee outlining the number of complaints received.
		The Chairman asked if all members of the Combined Authority had signed the Code of Conduct and was advised that all members should have signed this as part of the register of interest and officers would check to ensure this was completed.
		The Chairman asked if the process for how members were appointed to the hearings panel could be made clearer.
		Once the Independent person had been appointed the Committee requested that they attend the Audit and Governance Committee meetings.
		The Committee reviewed the process for dealing with complaints about the Mayor, Members of the Combined Authority or its Committees for breach of the Code of Conduct and recommend the Combined Authority Board amend the constitution to include the member complaints procedure;
		The Committee noted the process for recruiting an Independent Person for Complaints with a proposed allowance of £250 per annum.

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8.	Complaints Procedure	The Committee received the report which asked the committee to comment on the proposed corporate complaints procedure for the combined authority
		The Committee noted the proposed complaints procedure for the combined authority as set out in Appendix 1 and that the Monitoring Officer has delegated authority to make any changes recommended by the Local Ombudsmen or resulting out of the Audit and Governance Committee function to monitor the complaints process.
		The Committee recommends:
		(a) that the combined authority board approve and adopt the complaints procedure
		(b) that the combined authority notify the local ombudsman of its decision to approve and adopt the complaints procedure.
9.	Freedom of Information (FOI) and Data Protection Policy	The Committee received the report which asked the committee to note the action taken to comply with freedom of information legislation.
		There was an intention to have a publication scheme with the aim to publish as much information as possible.
		Members requested that it was made clear in the policy whether there was the intention to publish FOI responses online.
		FOI and data Protection requests were being handled by the Democratic Service staff.
		The Chairman requested that the number of FOI requests received be included in the annual report brought to the committee.
		The Committee is agreed to:
		(a) note the Data Protection Policy at Appendix 1.
		(b) note the Freedom of Information Policy at Appendix 2.

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		(c)Note publication scheme listing the types of information that is available or will be made available on the Combined Authority website at Appendix 3
		(d) Recommend that the combined authority Board approves Appendices 1, 2 and 3
10.	Treasury Management Strategy	The Committee received the report which outlined the Combined Authority's draft Treasury Management Strategy for 2018/19.
		The following points were raised during the discussion: -
		•Current version is limited in scope as it was drafted before Combined Authority had any capital programmes. The 2018/19 version had been expanded to include the borrowing powers of the Combined Authority.
		•Currently Peterborough City Council invest on behalf of the Combined Authority
		•Each capital project goes through a budget allocation and approval process with the Combined Authority Board. It is difficult to determine borrowing requirements for investments where there is uncertainty on the amounts and timing of the required funds. The Combined Authority is trying to establish current and future borrowing and investment profiles.
		•Substantial funding had been received for the housing programmes and the CEO expected that in January 2018 the Combined Authority would have a strong profile of delivery against those programme and therefore a much stronger understanding around capital deployment. Papers would be coming to the Combined Authority Board regarding this.
		•The other two areas of major capital were the transport projects and the Peterborough University.
		•The CEO advised that all feasibility studies for transport schemes had been commissioned and in 9-12 months the Combined Authority would have a view on the

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		feasibility of those projects and the likely delivery of those into capital programmes.
		•The final business case for the Peterborough University would come to the Board in December 2018 and it was expected that it would include a view on funding strategy for university, which may involve tens of millions of pounds and would also provide an understanding of the timeframes.
		•The Combined Authority was accountable to the DCLG to ensure we have delivering value for money schemes. The role of the committee was to ensure systems were in place to allow for this.
		The Committee members debated the need for the Treasury Management Strategy to be bolder, with some members feeling it should remain as proposed in the report while others felt it needed to take more risks.
		•The Committee requested that the report return in March with two alternative options for the committee to consider and make recommendations on to the Board on the Treasury Management Strategy.
		The Committee requested that advisor attend the march meeting to provide a development session on this topic to help inform the committees decision.
		The Committee reviewed the Combined Authority's draft Treasury Management Strategy for 2018/19 and note that an updated version will be brought back to the next Committee meeting to take account of any changes prompted by the DCLG November 2017 consultation.
11.	Assurance Framework	The Committee received the report from the Strategic Financial Advisor which outlined the progress to date on key areas of the review of the Assurance Framework and the Monitoring and Evaluation Framework.
		The following points were raised:-

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		•There was major new investment coming into the Combined Authority; organisational changes which will have a significant effect on the structure of the organisation.
		•The Combined Authority wanted to avoid duplication of roles and envisage that we will have the quality within the organisation to oversee and manage others.
		•There was a perception from the government that the Combined Authority was another level of bureaucracy which needs to be corrected; the public sector reform programme would run alongside the Combined Authority.
		•It was important that the managing of the process was defined and in such a way that the public could understand the role of the Combined Authority.
		The Committee requested that a report that acted as a blueprint for the processes being rolled out be brought to next meeting.
		The Committee noted the progress on the review of the implementation of structures and systems for the procurement and project management of capital projects in accordance with the requirements of the Assurance and the Monitoring and Evaluation Frameworks; and noted the matters arising and the work underway to ensure the requirements of the Frameworks are fulfilled as options are considered, selected and implemented.
12.	Work Programme	The Committee received the report which provided the draft work programme for Audit and Governance Committee for the remainder of the 2017/18 municipal year.
		The Committee agreed to add the following to the work programme:
		- Update on the Assurance Framework Process
		- An annual report on the number of complaints and FOI request received.
		- Development session be held before the March meeting on the Treasury Management Strategy and a report to come with options for the committee to consider.

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13.	Date of Next Meeting	Monday 26 <sup>th</sup> March 2018 at Peterborough City Council